US ERA ARCHIVE DOCUMENT

Challenges in a Large Metropolitan Area New York City and Bed Bugs

EPA Second National Bed Bug Summit
Washington DC
February 1, 2011

Sharon Heath Director, Pesticide Program

Bureau of Environmental Surveillance and Policy New York City Department of Health and Mental Hygiene



Some Context Influencing New York City's Response

- High population density and diverse cultures
- We are a city of renters: 2 out of 3 apartments in NYC are rental, and >80% of NYC lives in multi-unit dwellings
 - Landlord-tenant relationships can challenge effective responses to bed bug
 - Resource constraints
- Specialized city agencies, public authorities

Facilitating Effective Control

- Policy Analysis and Development
- Regulations and Compliance
- Research and Surveillance
- Outreach and Education
- Funding

Policy Analysis and Development

- Bed Bug Advisory Board
 - City Council passed and Mayor signed into law in March 2009
 - Inter-agency, with external experts and advocates
 - Report issued in April 2010 with recommendations on:
 - Education, Awareness and Early Detection
 - Treatment and Remediation
 - Monitoring and Policy
- Meeting with all agencies
 - Needs and current resources
 - Areas of cooperation

Regulations and Compliance

- Managing bed bugs within framework of existing regulations
 - Housing Maintenance Code
 - Health Code (Article 151)
- New regulations
 - Bed Bug Disclosure Act (NY State)
 - Mattress Disposal Rule (NY City)
- Regulatory compliance
- Additional tools for inspecting and tracking compliance



Research and Surveillance

- Monitoring use of pesticides through state and Local Law 37 data and adverse effects through data from NYC Poison Control Center
- NYC's Community Health Survey (2009) found 6.7% of adults reported bed bugs in their homes in the past 12 months
 - During the last 12 months have you had a problem with bed bugs in your home that required an exterminator?
 - Disparate prevalence by income and neighborhood

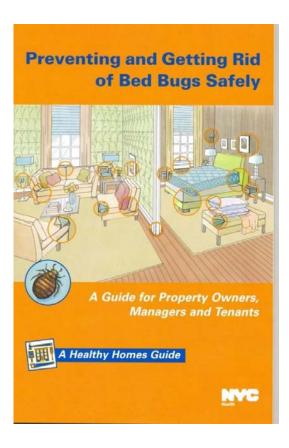
Outreach and Education

Local Agencies

- Staff education and training
- Bed Bug Identification Service
- Training for inspectors and pest management professionals

General public

- Over 200,000 fact sheets distributed
- Bed bug brochure (English, Spanish, Chinese, Russian, Korean, Haitian Creole and Italian)
 - Adopted and used by other municipalities
 - Part of enforcement efforts
 - Housing and Preservation e-Learning course
 - Enhanced web site



In Development

- Institutional guidelines for effective discovery and management. Examples:
 - Health care settings
 - Office buildings
 - Retail establishments
 - Used clothing/furniture stores and charities
- Self-remediation recommendations
- Minimum recommended pest control practices
- Model contracts with pest management firms

Lessons Learned

- Preventing and controlling bed bugs require cooperation from all stakeholders
- Integrated Pest Management is the only valid approach
- Outreach and education must be major components for any wide scale strategy
- The public learning curve is steep; many myths remain and are reinforced by sensationalist media coverage
- Health departments should acknowledge health concerns while reinforcing fact that bed bugs do not transmit disease

The Limits of Local Actions to Control Bed Bugs

- Lack of regulatory authority preemption by federal and state pesticide regulations
 - Pesticide use and mandating IPM
 - False and exaggerated product claims
 - Continued availability and promotion of hazardous consumer products ineffective against bed bugs
 - Wide variation in quality of pest control services
- A City's ability to influence pest control practice is generally limited to a small universe of purchasers of services, rather than providers
 - Permitted entities, such as child care institutions, restaurants
 - Those receiving violations for the presence of bed bugs
- Bed bugs are overwhelming public and private pest control budgets